

ARMY APPROPRIATIONS.

DECEMBER 11, 1890.—Committed to the Committee of the Whole House on the state of the Union and ordered to be printed.

Mr. CUTCHEON, from the Committee on Military Affairs, submitted the following

REPORT:

[To accompany H. R. 12573.]

The Committee on Military Affairs, to which was referred so much of the Book of Estimates as relates to the Military Establishment, including appropriations for its support, for the fiscal year ending June 30, 1892, submits a bill therefor, and recommends the passage of the same.

A tabulated statement is appended to this report showing, first, the amount appropriated under each head for the fiscal year 1891; second, the estimates for the year 1892; third, the amount appropriated by this bill, under each head; fourth, the several increases; and fifth, the amount of decreases made by the bill, as compared with the law of 1891.

It may be stated, in general, that the bill contains no new legislation, and it is purely an appropriation bill for the support of the Army.

The amounts of increases and reductions will be particularly mentioned under the several heads of appropriation.

The bill, as a whole, makes an increase over the bill of last year amounting to \$408,302.40.

One of the principal items of increase results from the act of October 1, 1890, by which it is provided that estimates for the support of the Signal Corps of the Army shall hereafter be made with other estimates for the support of the Military Establishment.

The estimates for the pay of the Signal Corps amount to \$64,296; and this is a new item in the Army bill, having been heretofore carried in the bill to provide for sundry civil expenses. By the same act, before referred to, military telegraph lines are placed under the jurisdiction of the Signal Corps; and these lines are also appropriated for in this bill, the amount being \$15,000. This is also a new item, required by the recent legislation.

PAY OF THE ARMY.

The pay of the Army, as appropriated for in the act of 1891, was \$13,044,825.79. The estimate for the pay of the Army for the ensuing year, as submitted by the Secretary of the Treasury, is \$13,592,059.38, being an increase of \$547,233.59. This increase arises partly out of the operation of law requiring larger amounts for pay on account of length of service of officers and enlisted men, and partly from the fact that the estimates for the pay of the enlisted force of the Army are based upon the full authorized strength of the Army at 25,000 enlisted men. (See Book of Estimates, page 286.)

A table is hereto attached, marked Exhibit A, showing the particular estimates for the pay of the Army, together with the appropriations

under the same heads for the current year, the amount of increase or decrease, and the reasons therefor.

For pay of officers of the line the committee have recommended the appropriation of the full amount asked, to wit, \$2,857,000; being the same as for the last two years.

For longevity or service pay the committee have recommended the full amount estimated, \$879,520, as the same is based upon existing law.

The amount estimated for pay of enlisted men of the Army was \$4,349,080, being estimated upon the basis of 25,000 enlisted men, as shown by the Book of Estimates, on page 92. As a matter of fact, the Army is not maintained to the full authorized strength of 25,000, and the committee therefore recommends the same amount as was appropriated last year, to wit, \$4,150,000.

For pay of Hospital Corps the amount estimated is \$210,000. The amount recommended is \$150,000, being the same as for the past three years. While the authorized strength of the Hospital Corps is 160 stewards, 100 acting hospital stewards, and 600 privates, in fact, the corps is not maintained to its full authorized strength, and it is believed that the amount recommended will be adequate.

For service pay of enlisted men the estimate is \$508,136, and the committee recommend the full amount, as it is based upon existing law and the present force of the Army.

For general service clerks and messengers the committee recommend the full amount estimated, \$161,900, as the number of these men is fixed by law and their pay is also fixed by law.

FOR PAY OF THE GENERAL STAFF.

For pay and service pay of the Adjutant-General's Department, there is no change from last year. The same is true of the Inspector-General's Department. In the Corps of Engineers there is a slight increase, on account of the increase of the aggregate service of that corps. In the Ordnance Department a small reduction, on account of the reduction of the aggregate service in that department. The same is true with the Quartermaster-General's Department for the same reason. The pay of the Subsistence Department remains the same as last year, while in the Medical Department there is a slight increase, by reason of increase in the aggregate length of service. The same is true of the Pay Department, while the Judge Advocate-General's Department remains the same as last year.

SIGNAL CORPS.

As before remarked, the pay of the Signal Corps is taken up in this bill for the first time, under the law of October 1, 1890; and the estimates are based upon that law and the force as established thereby. (Book of Estimates, page 94).

RETIRED OFFICERS.

In the pay of retired officers there is an increase from \$1,287,225.22 to \$1,306,503.68. This increase results from the increase in the number upon the retired list, and also from the increase in longevity pay.

RETIRED ENLISTED MEN.

The pay for retired enlisted men is increased from \$107,222.04 to \$134,872.87. This results from the larger number of men upon the retired list. It is found since the establishment of the retired list for enlisted

men, by the act of February 14, 1885, that an increasing number of men continue their re-enlistments until they become entitled to go upon this retired list by thirty years of consecutive service.

The total amount for pay and general expenses of the Army, as carried by this bill, aggregates \$13,262,179.19, being \$329,958.59 less than the estimates.

SUBSISTENCE OF THE ARMY.

The amount estimated for subsistence of the Army was \$2,136,016.26. The committee recommend the appropriation of \$1,745,000, for the reason that the estimate is based upon the full number of 25,000 enlisted men, besides civil employes, contract surgeons, enlisted men of hospital corps, and hospital matrons, as will be seen from page 95 of the Book of Estimates. (See Exhibit B, attached hereto.) It is believed that the amount recommended will be adequate to the needs of the service unless the Army, from some cause, should be increased beyond its usual aggregate.

QUARTERMASTER'S DEPARTMENT.

For regular supplies the amount estimated is \$2,678,000. The same has been appropriated annually for the past three years, and the committee recommend the full amount.

For incidental expenses the amount estimated is \$675,000, being the same amount annually appropriated for the past three years, and the committee recommend the full amount.

For the purchase of horses for cavalry and artillery, and for Indian scouts, the estimate is \$150,000, being an increase of \$18,000 over the past two years. The Quartermaster-General is quite urgent that the full amount shall be appropriated, as will be seen from his letter, Book of Estimates, page 287, which is appended hereto, and made Exhibit C. The committee recommend the appropriation of the full amount.

For Army transportation the amount estimated is \$2,950,000, being an increase of \$350,000 over the current year. The reasons for asking this increased appropriation are given at large in the letter of the Quartermaster-General, Exhibit C, to which reference is made. The committee recommend the appropriation of \$2,850,000, and are of the opinion that the appropriation of a less amount would result in a deficiency.

The necessities for this increased appropriation arise from the decisions of the Second Comptroller making the accounts of the Oregon Railway and Navigation Company payable by the disbursing officers of the Quartermaster's Department and a similar decision as to the Oregon Short Line and Utah Northern Railway Company; also by decisions of the Treasury Department that the earnings for Government transportation, involving service of the Southern Pacific Railroads of California, Arizona, and New Mexico, are to be paid from the appropriation for Army transportation.

An additional item of about \$35,000 annually is required on account of the summer encampments or cantonments undertaken by orders of the War Department December 1888, General Order 105.

These items, together with the payment of the 50 per cent. of the tariff rates due certain land-grant railroads, amounting to \$50,000 or more, constitute the necessity for the increased appropriation for Army transportation.

For barracks and quarters the amount estimated and allowed is \$725,000, being the same as for the year 1891.

For construction and repair of hospitals the estimate is \$100,000. The amount recommended by the committee is \$75,000. The reduction is recommended in view of the fact that an appropriation was made in the last sundry civil bill for a hospital at Columbus Barracks, Ohio. Other allowances under this head are for construction and repair of quarters for hospital stewards, including extra-duty pay of enlisted men employed on the same, \$12,000.

For shelter for shooting-galleries, ranges, repairs, and incidents thereto, \$5,000.

For clothing, camp and garrison equipage, \$1,150,000, being the same as for the last three years and \$150,000 less than the estimate. The reasons for requesting the \$150,000 additional are stated by the Quartermaster-General in his letter. While desirable, the committee does not deem it essential.

For all contingent expenses of the Army not provided for by other estimates and embracing all branches of the military service, \$15,000, being the usual appropriation prior to the current fiscal year.

MEDICAL DEPARTMENT.

The estimate for Medical and Hospital Department is \$215,000. The committee recommend the appropriation of \$200,000.

For the Medical Museum and Library the usual appropriation of \$15,000 is recommended.

For the purchase of materials for the instruction of engineer troops at Willet's Point in their special duties as sappers and miners, for land and submarine mines, etc., an increase of \$2,000 is allowed on account of the destruction of considerable property by fire at Willet's Point on the 10th of May last; and, for the same reason, an allowance is made of \$16,000 to rebuild the engineer depot storehouse, destroyed by fire at the same time, and to make the same fireproof.

ORDNANCE DEPARTMENT.

In the Ordnance Department the usual appropriation of \$80,000 is made for current expenses of that Department; also for the manufacture of metallic ammunition for small arms, and ammunition for reloading cartridges, etc., the usual appropriation of \$150,000 is made.

For purchase and manufacture of ordnance stores to fill requisitions of troops, the usual appropriation of \$100,000 is made; and the same may be said for infantry, cavalry, and artillery equipments, including horse equipments, although in each case the estimate was for \$125,000.

For manufacture, repair, and issue of arms at the National Armories, the usual annual appropriation of \$400,000 is recommended; and appropriation is also recommended of \$16,000 for one battery of four mountain guns, carriages, limbers, accessories, and ammunition therefor, as estimated and recommended in the Book of Estimates.

In connection with the National Arsenal at Springfield, a recommendation is made for two additional sets of officers' quarters of \$20,000 to rebuild the old quarters, which were erected more than a half century since.

RECRUITING SERVICE.

For the recruiting service an appropriation of \$130,000 is recommended, although the estimate was for \$146,588.72. This estimate, as will be seen by reference to page 91 of the Book of Estimates, is made upon the theory that the Army is to be recruited to the full authorized

strength of 25,000 enlisted men ; but, as experience shows that, as a matter of fact, it is never recruited to the full number, the committee has made a corresponding reduction. (See Exhibit D, hereto attached.)

The committee has endeavored to reduce the appropriations to the lowest possible figure compatible with the efficiency of the service, but has sought to avoid the creating of deficiencies by under-appropriations for necessary objects.

The total amount appropriated for the fiscal year ending June 30, 1891, was \$24,231,626.79.

The amount estimated for the fiscal year 1892 was \$25,815,644.83.

The total amount appropriated by this bill, as reported, is \$24,639,929.19, being less than the estimates by \$1,175,715.64.

For purpose of reference and comparison, the amount of annual appropriations for the support of the Army since 1885 is hereto appended :

For 1884 and 1885.....	\$24,454,450.00
For 1885 and 1886.....	24,014,052.50
For 1886 and 1887.....	23,753,057.21
For 1887 and 1888.....	23,724,718.69
For 1888 and 1889.....	24,471,300.00
For 1889 and 1890.....	23,824,615.73

All of which is respectfully submitted.

Statement of appropriation for 1890-'91, estimate for 1891-'92, and appropriation for 1891-'92, with increase and decrease.

Items of appropriations.	Law, 1891.	Estimate, 1892.	Bill, 1892.	Increase.	Decrease.
Pay of officers of the line.....	\$2,857,000.00	\$2,857,000.00	\$2,857,000.00	.....	.....
Additional pay to aids-de-camp, etc.	7,879.06	9,338.33	9,338.33	\$1,459.27	.....
Pay of officers for length of service.	574,330.00	879,520.00	879,520.00	5,193.00	.....
Pay of enlisted men.....	4,150,000.00	4,348,950.00	4,150,000.00	.....	.....
Pay of Hospital Corps.....	150,000.00	210,000.00	150,000.00	.....	.....
Service pay of enlisted men.....	431,739.00	508,136.00	508,136.00	66,397.00	.....
General-service clerks and messengers.	161,900.00	161,900.00	161,900.00	.....	.....
Pay of officers in Adjutant General's Department.	52,500.00	52,500.00	52,500.00	.....	.....
Additional pay for length of service.	16,000.00	16,000.00	16,000.00	.....	.....
Pay of officers Inspector-General's Department.	23,500.00	23,500.00	23,500.00	.....	.....
Additional pay for length of service.	6,000.00	6,000.00	6,000.00	.....	.....
Pay of Corps of Engineers.....	239,500.00	239,500.00	239,500.00	.....	.....
Additional pay for length of service.	72,730.00	75,740.00	75,740.00	3,010.00	.....
Pay officers Ordnance Department.	130,300.00	130,700.00	130,700.00	400.00	.....
Additional pay for length of service.	45,560.00	44,120.00	44,120.00	.....	\$1,440.00
Pay to officers of Quartermaster-General's Department.	146,500.00	144,500.00	144,500.00	.....	2,000.00
Additional pay for length of service.	51,800.00	52,000.00	52,000.00	200.00	.....
Pay of officers of Subsistence Department.	79,500.00	79,500.00	79,500.00	.....	.....
Additional pay for length of service.	21,800.00	21,800.00	21,800.00	.....	.....
Pay of officers of Medical Department.	427,000.00	430,700.00	430,700.00	2,800.00	.....
Additional pay for length of service.	114,300.00	113,760.00	113,760.00	.....	300.00
Pay of officers of Pay Department.	104,000.00	104,000.00	104,000.00	.....	.....
Additional pay for length of service.	31,250.00	33,250.00	33,250.00	2,000.00	.....
Judge-Advocate-General's Department.	27,000.00	27,000.00	27,000.00	.....	.....
Additional pay for length of service.	7,000.00	7,000.00	7,000.00	.....	.....
SIGNAL CORPS.					
Pay of officers of Signal Corps.....	.....	22,400.00	22,400.00	.....	.....
Additional pay for length of service.	.....	6,200.00	6,200.00	.....	.....
Pay of enlisted men in Signal Service.	.....	21,720.00	21,720.00	.....	.....
Additional pay for length of service.	.....	4,200.00	4,200.00	.....	.....
Commutation of quarters to officers.	.....	1,176.00	1,176.00	.....	.....
Mileage to officers.	.....	600.00	600.00	.....	.....
Allowance for travel, retained pay, clothing not drawn, and interest.	.....	5,000.00	5,000.00	.....	.....

ARMY APPROPRIATIONS.

Statement of appropriation for 1890-'91, estimate for 1891-'92, and appropriation for 1891-'92, with increase and decrease—Continued.

Items of appropriations.	Law, 1891.	Estimate, 1892.	Bill, 1892.	Increase.	Decrease.
Pay of officers on retired list	991,855.22	1,012,122.68	1,012,122.68	20,267.46	
Additional pay for length of service	293,370.00	294,381.00	294,381.00		989.00
For pay of retired enlisted men	107,222.04	134,872.87	134,872.87	27,650.83	
MISCELLANEOUS APPROPRIATIONS.					
Pay and travel, contract surgeons, hospital matrons, and veterinary surgeons	90,000.00	96,702.72	90,000.00		
Pay of paymasters' clerks, messengers, and travel pay, and of expert accountant of Inspector-General ..	82,081.20	81,521.71	81,521.71		565.49
Pay of reporters and witnesses at courts-martial	8,407.00	8,415.73	8,407.73		8.73
Pay of officer in charge of public buildings at Washington, D.C.	1,000.00	1,000.00	1,000.00		
Clerk, collection of statistics, etc.	1,500.00	1,500.00	1,500.00		
Expert accountant Inspector-General ..	2,500.00	2,500.00	2,500.00		
Commutation of quarters	170,000.00	193,937.47	170,000.00		
Travel, retained pay, clothing, and interest on deposit to enlisted men ..	914,333.27	899,104.87	899,104.87		15,231.40
Mileage to officers without troops	150,600.00	200,000.00	175,000.00	25,000.00	
Total pay for the Army, with general expenses	13,044,825.79	13,592,059.38	13,262,179.19	217,553.40	
SUBSISTENCE OF THE ARMY.					
Rations to Army and employes	1,745,000.00	2,136,016.26	1,745,000.00		
Quartermaster's Department	2,678,000.00	2,678,000.00	2,678,000.00		
Incidental expenses	675,000.00	675,000.00	675,000.00		
Horses for cavalry and artillery	132,000.00	150,000.00	150,000.00	18,000.00	
Army transportation	2,600,000.00	2,950,000.00	2,850,000.00	250,000.00	
Barracks and quarters	725,000.00	725,000.00	725,000.00		
Construction and repair of hospitals	100,000.00	100,000.00	75,000.00		25,000.00
Quarters for hospital stewards	12,500.00	12,000.00	12,000.00		
Shelter and shooting galleries	10,000.00	10,000.00	5,000.00		5,000.00
Camp and garrison equipage	1,150,000.00	1,300,000.00	1,150,000.00		
Contingent expenses	17,600.00	17,600.00	15,000.00		2,600.00
Medical Department	215,000.00	215,000.00	200,000.00		15,000.00
Medical Museum and Library	15,000.00	15,000.00	15,000.00		
Incidental expenses, Engineer Department	5,000.00	5,000.00	5,000.00		
Material for instruction at Willets Point	1,500.00	4,500.00	3,500.00	2,500.00	
Purchase and repair of instruments of the Engineer Corps	2,500.00	2,500.00	2,000.00		500.00
Library, etc., at engineer school	500.00	500.00	500.00		
Fireproof building for storage, (new)		16,000.00	16,000.00	16,000.00	
Current expenses, Ordnance Department	80,000.00	100,000.00	80,000.00		
Manufacture of ammunition	150,000.00	150,000.00	150,000.00		
Repairing ordnance and ordnance stores	5,000.00	10,000.00	5,000.00		
Purchase and manufacture ordnance stores	100,000.00	125,000.00	100,000.00		
Infantry, cavalry, and artillery equipments	100,000.00	125,000.00	100,000.00		
Overhauling, cleaning, etc., ordnance stores	5,000.00	5,000.00	5,000.00		
Firing morning and evening gun	20,000.00	36,000.00	20,000.00		
Target and artillery practice	5,000.00	10,000.00	5,000.00		
Manufacture, repair, and issue of arms at national armories	400,000.00	400,000.00	400,000.00		
Four mountain guns, etc. (New.) ..		16,000.00	16,000.00	16,000.00	
Two sets officers' quarters at Springfield Arsenal, Mass. (New.) ..		20,000.00	20,000.00	20,000.00	
Recruiting service	138,696.00	146,588.72	130,000.00		8,696.00
Signal Service instruments	10,000.00	10,000.00	5,000.00		5,000.00
Military telegraph lines, etc. (New.) ..		15,000.00	15,000.00	15,000.00	
Contingent expenses in office of commanding general	1,750.00	1,750.00	1,750.00		
Contingent expenses Adjutant-General's Department	2,000.00	2,500.00	2,000.00		
Contingent expenses Inspector-General's Department	500.00	1,000.00	1,000.00	500.00	
Total	24,231,626.79	25,815,644.83	24,639,929.19	492,374.56	82,830.62

EXHIBIT A.

Statement showing wherein the estimates for pay, etc., of the Army for the fiscal year ending June 30, 1892, vary from the amounts appropriated for like purposes for the fiscal year ending June 30, 1891. (Estimates for 1892, on pages 92-95.)

Items.	Estimate for 1892.	Appropriation, 1891.	Increase.	Decrease.	Remarks.
Additional pay for aides and mounted officers.....	\$9,338.33	\$7,879.06	\$1,459.27	-----	Estimate based on amounts expended last year.
Pay of officers for length of service.....	879,520.00	874,330.00	5,190.00	-----	Increase in length of service of officers.
Pay proper of enlisted men.....	4,348,080.00	4,150,000.00	198,080.00	-----	Estimate made for 25,000 men, present organization.
Pay of hospital corps.....	210,000.00	150,000.00	60,000.00	-----	Estimate based on letter of Surgeon-General.
Service pay of enlisted men.....	508,136.00	431,739.00	76,397.00	-----	Increase in length of service of enlisted men.
Service pay of officers, Corps of Engineers.....	75,740.00	72,730.00	3,010.00	-----	Increase in aggregate service.
Pay of officers, Ordnance Department.....	130,700.00	130,300.00	400.00	-----	Estimate based on present organization.
Service pay of officers, Ordnance Department.....	44,120.00	45,580.00	-----	\$1,440.00	Decrease in aggregate service.
Pay of officers, Quartermaster's Department.....	144,500.00	146,500.00	-----	2,000.00	One storekeeper, deceased.
Service pay of officers, Quartermaster's Department.....	52,000.00	51,800.00	200.00	-----	Increase in aggregate service.
Pay of officers, Medical Department.....	430,700.00	427,900.00	2,800.00	-----	Estimate based on present organization.
Service pay of officers, Medical Department.....	113,780.00	114,360.00	-----	600.00	Decrease in aggregate service.
Service pay of officers of the Pay Department.....	33,250.00	31,250.00	2,000.00	-----	Increase in aggregate service.
Pay of the Signal Corps of the Army.....	64,296.00	-----	64,296.00	-----	Estimate based upon act of October 1, 1890.
Pay of officers on the retired list.....	1,012,122.68	991,855.22	20,267.46	-----	Estimate based on number of retired officers.
Service pay of officers on the retired list.....	294,381.00	295,370.00	-----	989.00	Decrease in aggregate service.
Pay of enlisted men of the Army on the retired list.....	134,872.87	107,222.04	27,650.83	-----	Estimate based upon present list.
Pay, etc., of contract surgeons, hospital matrons, etc.....	96,702.72	90,000.00	6,702.72	-----	Estimate based upon letter of Surgeon-General.
Pay and traveling expenses of paymasters' clerks and pay of messengers.....	81,521.71	82,087.20	-----	565.49	Estimate based on travel last year.
Pay of witnesses attending military courts.....	8,415.73	8,407.00	8.73	-----	Estimate based upon expenditure of last year.
Commutation of quarters to officers.....	193,957.47	170,000.00	23,957.47	-----	Estimate based upon expenditure of last year.
Allowance for travel, retained pay, clothing, and interest on deposits to discharged men.....	899,104.87	914,338.27	-----	15,231.40	Estimate based upon expenditures of last year.
Pay of clerks and messengers, Inspector-General's Depart- ment.....	24,640.00	-----	24,640.00	-----	Estimate based upon letter of Inspector-General.
Mileage to officers, when authorized by law.....	200,000.00	150,000.00	50,000.00	-----	Estimate based upon expenditures of last year.
Amounts not changed.....	3,601,200.00	3,601,200.00	-----	-----	
	13,592,059.38	13,044,825.79	568,059.48	20,825.89	
	13,044,825.79	-----	20,825.89	-----	
Excess of estimates over appropriations.....	547,233.59	-----	547,233.59	-----	

EXHIBIT B.

Estimate for subsistence of the Army.

General object (title of appropriation) and details and explanations.	Total amount to be appropriated under each head of appropriation.	Amount appropriated for the fiscal year ending June 30, 1891.
Subsistence of the Army, in all (Act June 13, 1890, vol. 26; p. 151, sec. 1) ..	\$2, 136, 016. 26	\$1, 745, 000. 00

NOTE.—This estimate is made on the basis of the following numbers to be subsisted, viz :

	No. entitled to rations.	No. of days.	No. of rations required.
Enlisted men, including Indian scouts (R. S., p. 224, sec. 1293; act Mar. 3, 1885, vol. 23, p. 357, sec. 1; act June 13, 1890, vol. 26, p. 151, sec. 1)	25, 000	366	9, 150, 000
Civil employes (A. R., 1392, same acts)	825	366	301, 950
Contract surgeons (A. R., 1393; R. S., p. 224, sec. 1293; act Mar. 3, 1885, vol. 23, p. 357, sec. 1; act June 13, 1890, vol. 26, p. 151, sec. 1)	50	366	18, 300
Enlisted men of Hospital Corps (Mar. 1, 1887, vol. 24, p. 435, sec. 1; act June 13, 1890, vol. 26, p. 151, sec. 1)	860	366	314, 760
Hospital matrons (R. S., p. 217, sec. 1239; R. S., p. 221, sec. 1277; R. S., p. 224, sec. 1295; act June 13, 1890, R. S. vol. 26, p. 151, sec. 1)	160	366	58, 560
General-service clerks and messengers, when necessity requires, say (act July 29, 1886, vol. 24, p. 95, sec. 2; act June 13, 1890, vol. 26, p. 151, sec. 1)	15	366	5, 490
Enlisted men of Signal Corps (act Oct. 1, 1890, vol. 26, pp. 653, 654, secs. 5, 8)	50	366	18, 300
Military convicts (at posts) (act June 13, 1890, vol. 26, p. 151, sec. 1)	200	366	73, 200
Prisoners of war, including Indians, for the subsistence of whom no other appropriation is made (act June 13, 1890, vol. 26, p. 151, sec. 1) ..	500	366	183, 000
Additional half rations to sergeants and corporals of ordnance (R. S., p. 224, sec. 1293; act June 13, 1890, vol. 26, p. 151, sec. 1)	131	366	47, 946
Total			10, 171, 506

Estimated at 21 cents each.

Losses from wastage in issuing, damages in transportation, shrinkage, and deterioration while on hand, necessary abandonment or destruction in the field, and all expenses indicated in the appropriation for the subsistence of the Army for the fiscal year 1891, have been considered in making this estimate at 21 cents per ration.

Previous estimates at 20 cents per ration were founded upon the ascertained average cost of the ration for a period of several years.

Section 5 of the act of June 13, 1890, prescribes that "the Army ration now provided by law shall be increased by the addition thereto of one pound of vegetables, the proportion to be fixed by the Secretary of War." The present estimate is made at 21 cents per ration (instead of 20 cents) to cover the cost of the pound of vegetables added to the daily ration of the troops by the above law.

EXHIBIT C.

Letter of Quartermaster-General.

WAR DEPARTMENT, QUARTERMASTER-GENERAL'S OFFICE,
Washington, D. C., September 12, 1890.

SIR: I have the honor to submit herewith the annual estimates of the appropriations required for the service of the Quartermaster-General's Department for the fiscal year ending June 30, 1892, amounting in the aggregate to \$8,600,500; also estimates for contingencies of the Army, \$17,600. It will be observed that the aggregate is

\$518,000 in excess of the amounts appropriated for the current fiscal year, and the excess is made up as follows:

Horses for cavalry and artillery.....	\$18,000
Transportation of the Army and its supplies.....	350,000
Clothing, camp and garrison equipage.....	150,000
Total.....	518,000

The amount (\$132,000) appropriated for the present fiscal year for the purchase of horses for cavalry and artillery is insufficient, and requisitions for animals must of necessity be cut down and the efficiency of the service correspondingly impaired. The full amount asked for, \$150,000, is required.

On June 27, 1889, the Second Comptroller rendered a decision making the accounts of the Oregon Railway and Navigation Company payable by disbursing officers of the Quartermaster's Department, and on March 3, 1890, a similar decision as to accounts of the Oregon Short Line and Utah Northern Railway Company was rendered by that officer; and he has, in all Treasury settlements issued during the past fiscal year involving service of the Southern Pacific Railroads of California, Arizona, and New Mexico, allowed the earnings of these companies to be paid from the appropriation for Army transportation (which constitutes almost entirely the non-bonded accounts of the Southern Pacific Company—Pacific system), and yet no increased appropriations have been granted by Congress to pay these large sums.

The matter of summer encampments or field maneuvers and operations, undertaken by orders of the War Department in December, 1888 (G. O., 105, Headquarters of the Army, 1888), have cost the appropriation "Transportation of the Army" about \$35,000 annually.

There was a separate appropriation, up to the year 1889, of \$50,000 or more for the payment of 50 per cent. of tariff rates due certain land-grant railroads. The amounts inuring for this service have also, during the past two years, been paid out of the appropriations "Transportation of the Army," without any increase having been made in the appropriations on this account. By these decisions, field maneuvers, and legislation above referred to, extra expenses have been placed upon the appropriation "Army transportation," which the closest estimates fix at about \$400,000 annually, and yet no increase has been made in appropriations.

The amount appropriated for the current fiscal year is only \$2,600,000, much less than has been furnished for any fiscal year since 1861. For the fiscal year 1889-'90 there was appropriated the sum of \$2,700,000, but it is now seen that said sum will prove deficient by possibly \$300,000 or more, owing largely to the decisions, etc., referred to above. That all the accounts properly chargeable to the appropriation for transportation of the Army and its supplies may be paid as they become due, and that a deficiency may be avoided without impairing the efficiency of the service, the full amount now estimated for under that head should be provided. The estimate is based upon the practical experience and actual expenditures for the past three years.

The increase of \$150,000 in the estimated amount required for the purchase and manufacture of clothing and equipage over the amount appropriated by Congress for the present fiscal year is due to the necessity of purchasing a limited working stock of materials and clothing to enable the department to more promptly meet the wants of the Army and the militia of the States and Territories. Delays in supplying the necessary clothing have occurred, impairing the efficiency of the service.

Respectfully,

R. N. BATCHELDER,
Quartermaster-General U. S. A.

HON. SECRETARY OF WAR.

EXHIBIT D.

Estimate for recruiting expenses.

General object (title of appropriation) and details and explanation.	Estimated amount required for each detailed object of expenditure.	Amount appropriated for the fiscal year ending June 30, 1891.
Expenses of Recruiting:		
Expenses of recruiting and transportation of recruits from rendezvous to depot (act June 13, 1890; vol. 26, p. 156, sec. 1)	\$131, 588. 72	
Expenses of sending recruiting parties to small towns and rural districts (same act)	15, 000. 00	
	146, 588. 72	\$133, 696. 00
<p>NOTE.—The number of men to be discharged on expiration of term during the year ending June 30, 1892, is..... 3, 506</p> <p>The loss by discharges for disability, under sentences of courts-martial, by desertion, death, retirements, etc., as determined by the averages for the past three years, and including 1,500 estimated loss by discharges under the act "To prevent desertions from the Army, and for other purposes," approved June 16, 1890, will be..... 6, 763</p>		
Making the number to be enlisted to keep the Army at its authorized strength of 25,000 men.....	10, 359	
Deduct the probable number to be enlisted at military posts without expense	2, 933	
<p>Leaving the number to be estimated for at \$17.72 for each recruit, which is the average cost for each recruit obtained at rendezvous during the three years ending June 30, 1890.....</p>	7, 426	
<p>It is desirable that the appropriation shall be made so that it "shall be disbursed and accounted for as expenses of recruiting, and shall constitute one fund," as in the last appropriation.</p>		